Convention on the Manipulation of Sports Competitions

Group of Copenhagen – Network of National Platforms

Data base – country fact sheet

ITALIA

1. Administrative issues / State of progress

State of Progress

- It can be said, to some extent, that the Italian “National Platform” already existed three years before the signing of the Macolin Convention.
- Italy is a peculiar case, since in Italy the Informative Unit UISS, which de facto operates as National Platform for information sharing between public and private actors and which has been a model functional to define the Macolin Convention contents, has been established already in 2011. The Unit GISS (which is composed by all LEA) has also been established in 2011: it is functional to investigative actions and operates on the basis of the indications emerging from UISS.
- UISS activities are mainly based on information about anomalies in betting deriving from the ICT platform managed within ADM, the betting regulator.
- At the moment it can therefore be said that the integrated system ADM Platform+UISS+GISS is very effectively settled and operates at national level de facto as National Platform with reference to the Macolin Convention. This integrated system is currently operating with good efficiency.
- An ongoing process to evaluate further evolutions according to the spirit and aims of the Macolin Convention is taking place, for example in order to involve structurally the Office for Sport of the Government and other stakeholders within UISS, to interact more effectively with some sport federations and to strengthen the international cooperation.
- The Macolin Convention has been signed by Italy on April 2016 (now it is under ratification process: the law draft is being prepared at Foreign Ministry and waiting to be included in the Parliament agenda).
- The UISS Unit operates within the Italian Public Administration. The public regulator creates and is able also to monitor each ticket played in the legal system.

Legal Status

- UISS And GISS have been established through Ministerial Decree, 15 June 2011.
- Legislation that criminalizes manipulation of sports competitions came into force in 1989, Legge n.401

Responsible Secretariat

- UISS Unit
Contact persons

- At ADM (Customs and Monopoly Agency, the Betting Regulator): Mr. Pietro Ferrara (pietro.ferrara@aams.it); Mr. Costanzo Mattia (costanzo.mattia@aams.it);
- At the Ministry of Interiors: Office for International Activities of Police: Mr. Massimiliano Razzano (massimiliano.razzano@dcpc.interno.it), responsible for match-fixing issues at the Department of Public Security on the Ministry of Interior, Central Directorate for Criminal Police, and supported by Mr. Claudio Marinelli (Marinelli.Claudio@gdf.it);
- At the Office for Sport, Government: Donatella Benetti, Responsible for International Relations d.benetti@palazzochigi.it

Organizational form and composition of NP (bodies/entities)

- UISS Unit: ADM Customs and Monopoly Agency; Ministry of Interiors - Central Directorate for Criminal Police; Ministry of Agriculture; NOC; Football Sport Federation; Police.
- GISS Unit: all LEA, including DIA (AntiMafia Agency)
- Growing coordination with: Office for Sport of Italian Government

2. Structure / Operational Aspects

Objectives

The main objective is to identify suspected match fixing cases, tackling them and ensuring punters. Functions of UISS: the first priority is to monitor the trend of the betting flow at the national level and to share information from the diverse actors and stakeholders, in order to favour the investigation on illegal activities by the UNIT GISS.

Operational procedures

The activity focuses on the use of alert systems and a database, able to record all the betting activities in detail, both regarding retail- and online-based activities, collected with the cooperation of the gaming dealers.

Implementation

- The ADM Platform is active 7 days a week.
- A Protected Reporting System is currently under development.

Funding of the NP

- The ADM ICT Platform is funded through funds internal to the Italian Customs and Monopoly Agency, partly allocated to IT development activities and partly for human resources costs, for an overall cost of about 500 K euros.
- UISS and GISS Units use human resources with costs covered by each member.

3. Development Process

Origin of the initiative

- The idea of building the ADM ICT Platform and the Units UISS and GISS originates from the need to verify if an alarming data registered in 2000 really indicated a persisting problem. February 8th, 2010 is considered a very specific date of that trend.
- Therefore, the UISS Unit + GISS Unit aim to ensure the proper and safe conditions for the final users of the gaming activities, especially in order to prevent the risk of manipulation of sports events. Hence, the process aims to guarantee and promote an extensive operational action.

Leading actors involved in the development process

- ADM (Customs and Monopoly Agency) and its technological partner Sogei
- Ministry of Interior
- the National Olympic Committee
- Sports federations

**Work carried out to mobilise actors? How many meetings necessary / agendas**

On year basis:

- UISS: approx. 2 each year
- GISS: approx. 7/8 each year

**Process in defining priorities and objectives (assessments, analysis, documents produced/published)**

- Initial assessments are directly linked to the type of data available or obtainable at the national level, thanks to the cooperation of all the actors involved. Depending on the quality and quantity of sources, precise objectives can be implemented, as well as the expected results can be defined.
- The main aim of is to provide information and analysis tools to the investigators operating in the field, to prevent risks of manipulation and fight against illegal actions. The units allow improving on one side the knowledge of the market, on the other skills and networks.

**Previous situation (domestic law in application, difficulties in proceeding)**

- The previous situation in Italy already had an operating platform and a criminal law.
- It is under discussion the potential for strengthening the all system.

**Challenges in defining tasks and responsibilities/Reasons for inclusion or exclusion of main actors* (and inclusion/exclusion of representatives)**

Tasks and responsibilities are clearly defined between the bodies involved in the process, contributing to the activities of the platform. The involvement of the number of stakeholders will be evaluated, defining a priori roles and the kind of information that will be made available and shared. Finally, another challenge is to foster a more proactive role for sport bodies, mainly federations.