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**Project: Development of Reliable and Functioning Policing Systems
and Enhancing of Combating Main Criminal Activities
and Police Co-operation**

Final version EN

**Strengthening police capacities
against serious crime in South-eastern Europe**

**TRI-ANNUAL REPORT
[7TH PROGRESS REPORT]**

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1 PROJECT SUMMARY

The Project “Development of reliable and functioning policing systems and enhancing of combating main criminal activities and police co-operation” is a joint project between the European Union and the Council of Europe, under the CARDS Regional Programme 2002 – 2003.

The project started in March 2004 and will last until September 2006 (30 months).

The project areas are: Albania, Bosnia and Herzegovina, Croatia, Montenegro, Serbia¹ and “the former Yugoslav Republic of Macedonia”.

The objective of the project is to strengthen the capacities of the above-mentioned beneficiary countries to develop and implement regional strategies against serious forms of crime, based on the *acquis* of the European Union and other European standards and practices by:

- providing them with the necessary tools against economic and organised crime (**Module 1**);
- enabling them to deliver comprehensive training against trafficking in human beings, smuggling and illegal migration (**Module 2**).

The project covers, through a series of in-country and regional activities (e.g. seminars, study visits, trainings) **the following issues:**

- the development of a regional strategy on tools against organised and economic crime;
- the strengthening of financial investigations capacities aimed at the confiscation of proceeds from crime and experience exchange among the financial intelligence units in the region;
- the use of special investigative means and intelligence in accordance with human rights standards;
- the creation of effective mechanisms to protect witnesses of serious crime;
- the strengthening of capacities for co-operation in criminal matters;
- the development of training strategies in all matters related to trafficking in human beings, smuggling and illegal migration;
- the development of curricula and training materials on trafficking in human beings, smuggling and illegal migration.

The overall intervention logic of the project can be summarised as to:

- develop regional strategies and benchmarks;
- develop country-specific implementation plans for specific tools and fields of crime;
- develop, test and produce training materials in local languages to support the implementation of the strategies;
- review progress made in the implementation of the strategies and thus in the progress made towards the *EU acquis* and European standards and practices.

Through the two modules, the project **combines a horizontal approach** (tools which are common to most forms of economic and organised crime) **with a vertical approach** (trafficking in human beings, smuggling and illegal migration as the specific field of crime).

¹ The project area includes also Kosovo (Serbia), currently under the interim administration of UNMIK in accordance with the United Nations Security Council resolution 1244 (1999).

Finally, **close co-ordination and synergies with other organisations and projects** supporting measures against economic and organised crime, trafficking in human beings, smuggling and illegal immigration are sought in the implementation of the project.

MODULE 1 - PROVIDE TOOLS AGAINST ECONOMIC AND ORGANIZED CRIME		MODULE 2 - DELIVER COMPREHENSIVE TRAINING AGAINST TRAFFICKING IN HUMAN BEINGS, SMUGGLING AND ILLEGAL MIGRATION	
<p>Output 1.1 Develop a regional strategy on economic and organized crime</p>	<p>Output 1.2 Strengthen capacities for financial investigations aimed at confiscation of proceeds from crime</p>	<p>Output 1.3 Support effective use of special investigative means and intelligence</p>	<p>Output 1.4 Support the creation of effective mechanisms to protect witnesses of serious crime</p>
<p>Output 1.5 Strengthen capacities for international co-operation in criminal matters</p>	<p>Output 2.1 Develop and support a training strategy</p>	<p>Output 2.2 Develop and test training curricula and materials on trafficking in human beings, smuggling and illegal migration</p>	<p>Output 2.3 Develop and test training curricula and materials on trafficking in human beings, smuggling and illegal migration</p>
<p>=> Analysis of the economic and organized crime situation</p>	<p>=> Implementation strategy for financial investigations</p>	<p>=> Implementation strategy to enhance the use of SIMS</p>	<p>=> Implementation strategy for witness protection measures</p>
<p>=> Benchmarks to meet European standards and practices on economic and organized crime</p>	<p>=> Training Materials on financial investigations and confiscation</p>	<p>=> Implementation strategy to enhance the use of intelligence</p>	<p>=> Training Materials and guidelines on witness protection</p>
<p>=> Regional strategy and review of progress</p>	<p>=> Information and experience exchange among FIUs</p>	<p>=> Training Materials on the use of SIMS and intelligence</p>	<p>=> Training Materials on international co-operation in criminal matters</p>
			<p>=> Strategies for the ratification and implementation of ETS 182</p>
			<p>=> Training strategy on trafficking in human beings, smuggling and illegal migration</p>

2 GENERAL INTRODUCTION

2.1 General project activities carried out during the reporting period

2.1.1 Overview

During the reporting period (June 2006 - October 2006), the Project Management Unit (PMU) has continued to fully implement the programme of activities as agreed together with consortium partners and the main counterparts in the project areas.

The development of training materials under different outputs under Module 1 and 2 has been finalised. The training materials were further developed and tested by local trainers through numerous trainings conducted in each project area. Thanks to these trainings, they managed to further raise their skills and techniques and to share them with colleagues and practitioners. The development of tools and experience gained as such will most probably have an impact on the results reached by the law enforcement and the judiciary in their fight against serious crime.

Several consortium partners (quite often the same ones) remained very active and committed for the benefit of the project. The PMU continued to rely on a great support from Europol and EU countries' specialised services (from Germany, Ireland, Slovak Republic, United Kingdom) in its daily implementation of the project.

In order to diminish as much as possible the risk of overlapping with other projects and initiatives and to effectively contribute to the necessary coordination at regional level among the international and regional organisations and / or partners active in the field of fighting organised and economic crime in South-eastern Europe, the PMU and IOM Brussels continued to keep, on a regular basis, all the local and international partners in the project areas fully informed on the project's results.

The PMU, thanks to its network of Module 1 local project officers (LPOs), has also made sure that all the EC Delegations in South-eastern Europe were provided with an extensive information on the implementation of activities in their respective area as well as at the regional level and fully updated on their results and follow up.

Thanks to the active involvement of all the LPOs under both modules, the CARPO project continued to benefit from a real exposure among the counterparts' institutions, the decision makers, the civil society and the media. As a result, the momentum continued to be kept at a high level which contributed to a positive outcome on the project's results. In this respect, the CARPO website (www.coe.int/carpo) and Newsletter (available on the CARPO website) continued to be frequently fed with general and specific information related to the project. These tools are highly appreciated and often consulted by numerous practitioners and institutions in the region as well as partners all over Europe. They succeeded in raising even further the visibility and results achieved by the CARPO project.

Following the agreement between the European Commission and the Council of Europe (the funding institutions) to extend the project within the remaining original budget, the CARPO project will continue to implement activities between 1 October 2006 and 30 June 2007. Nevertheless, to make the best use out of the limited resources left, the PMU will focus on further supporting the project areas in the fields of crime analysis and financial investigations aimed at the confiscation of proceeds from crime. This decision has been actively supported by the project areas and the consortium partners (officially endorsed during the Sarajevo High level meeting of Heads of Police held on 21 September 2006) which shared the views that additional efforts should be given on these levels.

2.1.2 Communication and coordination between Module 1 and Module 2

Since the beginning of the project, the coordination and communication between the PMU and IOM Brussels co-ordinator's team has always been excellent. Through very frequent contacts and exchange of information between both units, this continued to be the case during the reporting period for the benefit of the project.

2.1.3 Senior Representatives and Module Co-ordinators

As already underlined in the previous progress reports, the counterparts directly concerned by this project, and particularly the senior representatives and Module co-ordinators, have constantly shown a strong and full commitment in their duty. They continued to be excellent facilitators capable of mobilising in a very efficient way the working groups' members and officials and at the disposal of the PMU and IOM Brussels co-ordinator's team when necessary. Their efforts have without any doubt greatly contributed to the project's achievements in particular during the reporting period.

The PMU and IOM Brussels co-ordinator's team never enjoyed such support in Bosnia and Herzegovina where maybe even more than anywhere else in the region such assistance was necessary. The Module 1 coordinator tried for a while to give some support but these efforts rapidly turned to be far from sufficient. It is thanks to a dynamic team in Council of Europe Office in Sarajevo and in particular to the Module 1 LPO, but also to dedicated local trainers and working group members that the situation did not collapse in this project area which could have easily been the case.

2.1.5 Local project officers (LPOs) and other staff issues

As already mentioned in previous progress reports, the PMU continued to be in contact with the different EC Delegations located in the various project areas, either directly or through the LPOs. EC Delegation's officers were invited, as usual, to participate in the main activities taking place in their project area. LPOs also ensured that a proper debriefing on all the activities be made available to the EC Delegations to ensure a proper follow-up on the EC's side.

The network building among the law enforcement institutions and the judiciary continued to deliver excellent results and to be greatly beneficial for the project's achievements. It largely contributed to keep the momentum among the counterparts at a very high level which has been underlined by many partners in the region and among the international organisations.

Module 1 LPOs have continued on a regular basis to update the information available on the legal, institutional and operational aspects related to the five outputs. Their compilation work on all the developments taking place in the field of organised and economic crime and police issues constitutes a rich and very useful source of information for the PMU, the long-term adviser and short-term experts as well as for all the consortium partners involved in the project.

On their side, the Module 2 LPOs played an essential and active role in the implementation of the remaining Module 2 activities.

To ensure the smooth implementation of the project in each project areas, informal contacts and co-ordination meetings between Module 1 and 2 LPOs were held to facilitate the exchange of information and coherence towards the counterparts.

2.2 Assessment of the progress made in the implementation of the project and next steps

The work plan and timetable foreseen and recalled in the former progress reports have continued to be followed without any significant delay. The PMU continues to be strongly committed to see the implementation programme (updated on a monthly basis and sent to all the different partners of the project) respected by all the counterparts and partners.

The objectives which the project was assigned to meet were delivered under the different outputs. The finalisation of training materials has been completed with success. When this was not done, for output 1.3 in particular, reasons were explained in previous progress reports.

The pragmatic and flexible approach adopted by the PMU which, through a constant interaction with the counterparts and project partners, continues to deliver excellent results and will remain during the extension phase since it is the most appropriate way to deal with the counterparts in the region.

In order to respond to the specific needs of each project area, which remains one of its major concerns, the PMU has continued to facilitate and support bilateral meetings and trainings in the areas of SIMS and undercover operations, witness protection and judicial co-operation in criminal matters. Contacts between newly established units in the project areas and their counterpart institutions in EU Member States have delivered valuable results and open the way for future direct and promising exchanges between these institutions.

The PMU would like to underline again that such results would have not been possible without the commitment and sustainability of the local working groups and their members which the project has managed to further develop and keep motivated. Thanks to this unique approach, the co-operation and confidence of many different specialised services in EU countries and their experts has been secured resulting in their acceptance to support practical and operational training events for the project areas even on most sensitive topics related to witness protection and undercover operations. Credit should be given to the CARPO project for having promoted this working method.

During the extension phase, the objective will be to keep the momentum and encourage the project areas to ensure a deep and lasting implementation of the Brijuni strategy. Roundtables gathering operational managers and representatives from training institutions will be convened in each project area to review the strategy on financial investigations and its concrete implementation. The training material in financial investigations will be updated and a second round of in-project area trainings organised. A special effort will be deployed to develop the concept of intelligence-led policing in each project area thanks to Europol support. The situation report will be updated once again forcing the counterparts to refine their collect and analysis of data related to the different fields of crime. All activities will continue to mix practitioners from the police and the judiciary which shown to promote inter-action between practitioners and to foster inter-institutional co-operation both at local and regional levels.

The PMU remains open for any additional activities suggested by the project areas (e.g. workshops on drafting of legislation; study visits - bilateral meetings) and which were not planned in the initial project description but would fully fall under the general scope and further strengthen the overall objective of the project. It will do its utmost best, with all the partners involved in the CARPO project, to help the project areas moving the lines, strengthening their capacities and obtaining better results in their fight against serious crime.

3 MODULE 1

3.1 Introduction

Activities under Module 1 continue to be implemented according to the timetable foreseen and have succeeded to fulfil their objectives.

Since the inception of the project, the PMU in co-operation with the CARPO project's long-term adviser, consultants and experts from consortium partners as well as experts from other institutions and services from EU countries, and with the support of the Module 1 LPOs and its counterparts in the project areas, managed to implement a high number of specific activities:

- **35 regional events – seminars & workshops**
 - 3 of which were implemented during present reporting period;
- **14 study visits** for the working groups' members to selected EU countries
 - 1 of which were implemented during present reporting period;
- **49 in-country seminars & workshops**
 - 6 of which were implemented during present reporting period.

3.2 Output 1.1

3.2.1 Specific activities carried out during the reporting period

The following specific activities under Output 1.1 (Development of a regional strategy on organised and economic crime) have been implemented from the inception phase to date **[activities implemented during this reporting period (20 June 2006 – 20 October 2006) are highlighted]**:

ACTIVITY 1.1.1: PREPARE AN ANALYSIS OF THE ECONOMIC AND ORGANISED CRIME SITUATION

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date:</i>
1.1.1.1	Regional meeting to establish a working group of crime analysts and intelligence officers, to review the current state of knowledge on the economic and organised crime situation in South-eastern Europe (including corruption), to train participants in new methodologies, and to agree on the framework for a regional in-depth analysis	Completed [during inception phase]
1.1.1.2	<ul style="list-style-type: none"> ▪ Albania: in-country visit by short-terms experts to assist the working groups in the analysis of project area-specific data 	Completed [during 1 st reporting period]
	<ul style="list-style-type: none"> ▪ Bosnia and Herzegovina: in-country visit by short-terms experts to assist the working group in the analysis of country-specific data 	Completed [during 1 st reporting period]
	<ul style="list-style-type: none"> ▪ Croatia: in-country visit by short-terms experts to assist the working group in the analysis of project area-specific data 	Completed [during 1 st reporting period]
	<ul style="list-style-type: none"> ▪ Kosovo (Serbia): in-country visit by short-terms experts to assist the working in the analysis of project area-specific data 	Completed [during 1 st reporting period]
	<ul style="list-style-type: none"> ▪ Serbia: In-country visit by short-terms experts to assist the working group in the analysis of project area-specific data 	Completed [during 1 st reporting period]
	<ul style="list-style-type: none"> ▪ Montenegro: in-country visit by short-terms experts to assist the working in the analysis of project area-specific data 	Completed [during 1 st reporting period]

	<ul style="list-style-type: none"> ▪ “The former Yugoslav Republic of Macedonia”: in-country visit by short-term experts to assist the working group in the analysis of project area-specific data 	Completed [during 1 st reporting period]
1.1.1.3	Follow up regional seminar for the members of the working groups for further training and to work on the regional analysis	Completed [during 1 st reporting period]
1.3.2.2	Study visit for analysts and intelligence officers on criminal intelligence systems, crime analysis and pro-active policing as well as data protection, in view of project area-specific implementation plans	Completed [during 2 nd reporting period]
1.3.2.2	Study visit for analysts and intelligence officers on criminal intelligence systems, crime analysis and pro-active policing as well as data protection, in view of project area-specific implementation plans	Completed [during 2 nd reporting period]
1.3.2.2	Study visit to Europol for crime analysts and intelligence officers	Completed [during 4 th reporting period]
1.3.2.2	Study visit of the Criminal Intelligence Analysis Department of the Ministry of Interior of Croatia	Completed [during 4 th reporting period]
1.3.2.2	7 th Colloquium on Cross-Border Crime	Completed [during 4 th reporting period]
1.1.1.4	Regional seminar to finalise the preparation of a situation report on economic and organised crime in South-eastern Europe	Completed [during 3 rd reporting period]
<u>1.1.1.5 a</u>	Towards the end of the project, support the preparation of an update of the situation report on organised and economic crime in South-eastern (2006 report)	15 September 2006

ACTIVITY 1.1.2: ESTABLISH BENCHMARKS IN TERMS OF MEETING EUROPEAN STANDARDS AND PRACTICES ON ECONOMIC AND ORGANISED CRIME

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.1.2.1	Regional meeting of experts from consortium partners to determine requirements under relevant European and other international instruments with regard to the priority fields of crime and tools	Completed [during inception phase]
1.1.2.2	Setting-up indicators and adoption of a template for the project areas compliance reports	Completed
<u>1.1.2.2</u>	Short-term experts to assess the current level of compliance by project areas with these instruments on the basis of existing reports	On-going [in-house]
1.1.2.3	Regional seminar to establish benchmarks and agree on the indicators and a template for the project area compliance reports	Completed [during 1 st reporting period]
other	Short-term experts and PMU to finalise the benchmarks	Completed [during 2 nd reporting period]

ACTIVITY 1.1.3: DEVELOP THE REGIONAL STRATEGY AND REVIEW PROGRESS MADE

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
<u>1.1.3.1</u>	Short-term experts to assess activities underway in the countries of the region in fields covered under the present project in order to avoid duplication and seek synergies	On-going [permanent task]
1.1.3.2 a	Regional seminar to develop a draft regional strategy on tools against organised and economic crime	Completed [during 4 th reporting period]

1.1.3.2 b	Regional seminar to review the draft regional strategy on tools against organised and economic crime	Completed [during 4 th reporting period]
1.1.3.3	Regional expert level meeting to finalise the regional strategy on tools against organised and economic crime followed by the High level meeting of Ministers and Senior officials to endorse the regional strategy	Completed [during 4 th reporting period]
1.1.3.4	1st Follow up meeting on the implementation of the regional strategy on tools against organised and economic crime and project area specific actions	Completed [during 6 th reporting period]
1.1.3.5	2nd Follow up meeting on the implementation of the regional strategy on tools against organised and economic crime and project area specific actions / preparation of the Sarajevo High level meeting of September 2006	Completed [during 6 th reporting period]
1.1.3.6	High level meeting of Heads of Police from South-eastern Europe to review progress made in the implementation of the regional strategy and project area specific actions	Sarajevo 21 September 2006
other	Work on the draft template and main elements of the regional strategy	Completed [during 2 nd reporting period]

The **High Level meeting of Heads of Police from South-eastern Europe to review progress made in the implementation of the regional strategy and project area specific actions** took place on 21 September 2006 in Sarajevo (Bosnia and Herzegovina), one year after the adoption of the Brijuni strategy by the Ministers of Interior and Security. This meeting had been scheduled following the Minister's Joint Declaration adopted in Brijuni which called for the review on a regular basis of the progress made and to meet again in September 2006 in Sarajevo. The meeting gathered all the Heads of Police from the project areas as well as senior managers from law enforcement institutions (Organised Crime Departments, Criminal Investigation Departments, Departments for Money Laundering and Corruption, etc) and high level prosecutors. Consortium partners from IOM, Italy, Slovenia and Spain were represented as well as the European Commission (by the head of the European Commission's Delegation to Bosnia and Herzegovina and the task manager from DG Enlargement). Observers representing the following institutions attended the meeting: Centre for Legal Competence, EUFOR, EUPM, Europol, Stability Pact for Southern Europe, UNODC and the US Department of Justice.

The objective of this high level meeting was threefold: firstly, to review the progress made in the implementation of the regional strategy against organised and economic crime. Secondly, to take stock and assess the CARPO project's achievements both at the project area and regional levels. Thirdly, to present and discuss the main findings of the updated situation report on organised and economic crime in South-eastern Europe which were presented by the senior expert who prepared the report.

After a presentation by the project manager of the CARPO project overall achievements since the start, each head of delegation presented in details the progress made in the implementation of the strategy in its project area. All these presentations were sent after the meeting for information to the task manager in DG Enlargement.

In general, since its adoption, the commitment demonstrated by practitioners and middle managers towards the regional strategy and the specific action-plans should be underlined and this was clearly reflected in the presentations. Nevertheless, to allow for a complete and irreversible implementation, a strong support at the highest political level but also among the project's counterpart institutions is indispensable and such support lacked in some project areas (in particular in Albania, Bosnia and Herzegovina and Serbia).

Following a presentation and lively discussion on the topic "Financial investigations as a major tool to fight organised and economic crime", and since the project was to end, or at least its first

phase, on 30 September 2006, each delegation made its own evaluation of the project's implementation and stressed the challenges ahead. This exercise was also made by the representative from the European Commission, the consortium partners and the other international institutions present. These contributions which all highly praised the work accomplished by the PMU and the numerous projects' partners under very difficult circumstances and within a complex project but with clear objectives were sent, as well, to the DG Enlargement.

In conclusion, it was proposed by all delegations to extend the project's duration, within the remaining budget, to further consolidate the results reached. A special emphasis would be given to the fields of crime analysis and financial investigations where important progress was still to be made by the project areas.

It should be underlined that this event was covered by a large number of journalists (TV and newspapers) giving an important media exposure for the benefit of the project and its funding partners the European Commission and the Council of Europe.

3.2.2 Conclusions and next steps

Activity 1.1.1:

Activities under 1.1.1 are completed with the finalisation and presentation of the updated situation report on organised and economic crime in South-eastern Europe at the Sarajevo High level meeting.

There is a real need for a substantive analysis of the scope, nature and characteristics of organised and economic crime in South-eastern Europe, as well as of the new threats in the different fields of crime and issues of concern in the region. Such comprehensive and systematic analysis did not exist before the project started. The CARPO project has tried to fill this gap convinced that this report will help policy makers in the region, but also elsewhere in Europe, to elaborate better informed anti-crime public policy and decisions. It should further enhance public awareness on this matter which is essential and would keep the pressure on the decision makers. The PMU has ensured that the largest possible diffusion be given to the report which has been translated in local languages. It was widely distributed among the project's counterparts in the region, in EU countries, to all the 46 member states of the Council of Europe and many international organisations active in the fields covered by the project. Once again, the document received a great attention from the media in South-eastern Europe and elsewhere which will certainly contribute to this process.

The extension of the project will allow for an updated of the report in 2007.

Activity 1.1.2:

The activities under 1.1.2 are completed. The assessment of the current level of compliance by the project areas with the finalised benchmarks and indicators is an on-going process though supporting the implementation of the regional strategy and the project areas' specific action plans (the development of which was based on the adopted benchmarks).

Activity 1.1.3:

Activities under 1.1.3 are completed with the organisation of the Sarajevo High level meeting on 21 September 2006.

As it was already underlined in the previous progress report, the regional strategy provides the project areas with the most relevant and practical tools to better fight organised and economic crime. Within the extension phase, the PMU will continue to support with the consortium partners the implementation of the strategy dedicating a special effort to outputs 1 and 2 (crime analysis and financial investigations capacities). It will continue to permanently monitor the state of play of the strategy's implementation, keeping the momentum as high as possible within the senior officials and among the practitioners. As stressed many times, the workload remains heavy and the process, by definition, requests time and important human and financial resources, the CARPO project will contribute to its best.

3.3 Output 1.2

3.3.1 Specific activities carried out during the reporting period

The following specific activities under Output 1.2 (strengthening of financial investigations capacities aimed at the confiscation of proceeds from crime and experience exchange among the financial intelligence units in the region) have been implemented after the inception phase to date [activities implemented during this reporting period (20 June 2006 – 20 October 2006) are highlighted]:

ACTIVITY 1.2.1: DEVELOP AND SUPPORT AN IMPLEMENTATION STRATEGY FOR FINANCIAL INVESTIGATIONS

Activity:	Description:	Status / Place / Date
1.2.1.1	Regional thematic seminar to review relevant European and other international standards and reach agreement on the approach to financial investigations for confiscation	Completed [during inception phase]
1.2.1.2	▪ Albania: decision maker seminar in view of the establishment of working groups "financial investigations"	Completed [during 2 nd reporting period]
	▪ Bosnia and Herzegovina: decision maker seminar in view of the establishment of working groups "financial investigations"	Completed [during first reporting period]
	▪ Croatia: decision maker seminar in view of the establishment of working groups "financial investigations"	Completed [during 2 nd reporting period]
	▪ Kosovo (Serbia): decision maker seminar in view of the establishment of working groups "financial investigations"	Completed [during 1 st reporting period]
	▪ Montenegro: decision maker seminar in view of the establishment of working groups "financial investigations"	Completed [during 1 st reporting period]
	▪ Serbia: decision maker seminar in view of the establishment of working groups "financial investigations"	Completed [during 1 st reporting period]
	▪ "The former Yugoslav Republic of Macedonia": decision maker seminar in view of the establishment of working groups "financial investigations"	Completed [during 1 st reporting period]
1.2.1.3	▪ Albania: technical level seminar to identify gaps and opportunities in legislation (back-to-back with decision-maker seminars)	Completed [during 2 nd reporting period]
	▪ Bosnia and Herzegovina: technical level seminar to identify gaps and opportunities in legislation (back-to-back with decision-maker seminars)	Completed [during 1 st reporting period]
	▪ Croatia: technical level seminar to identify gaps and	Completed

	opportunities in legislation (back-to-back with decision-maker seminars)	[during 2 nd reporting period]
	<ul style="list-style-type: none"> ▪ Kosovo (Serbia): technical level seminar to identify gaps and opportunities in legislation (back-to-back with decision-maker seminars) 	Completed [during 1 st reporting period]
	<ul style="list-style-type: none"> ▪ Montenegro: technical level seminar to identify gaps and opportunities in legislation (back-to-back with decision-maker seminars) 	Completed [during 1 st reporting period]
	<ul style="list-style-type: none"> ▪ Serbia: technical level seminar to identify gaps and opportunities in legislation (back-to-back with decision-maker seminars) 	Completed [during 1 st reporting period]
	<ul style="list-style-type: none"> ▪ “The former Yugoslav Republic of Macedonia”: technical level seminar to identify gaps and opportunities in legislation (back-to-back with decision-maker seminars) 	Completed [during 3 rd reporting period]
1.2.1.4	Study visit on financial investigations	Completed [during 1 st reporting period]
1.2.1.4 a	Study visit and regional workshop for members of the working groups in view of developing implementation strategies for each project area	Completed [during 1 st reporting period]
1.2.1.4 b	Regional workshop for members of the working groups in view of developing implementation strategies for each project area (back to back with activity 1.2.2.1)	Completed [during 3 rd reporting period]
1.2.1.5	Assist working groups in development of amendments to legislation if necessary, as well as of guidelines for practitioners (per request)	On-going
	Kosovo (Serbia): assist working groups in development of amendments to legislation if necessary, as well as of guidelines for practitioners (per request)	Completed [during 3 rd reporting period]
Other	Harmonised template for the national implementation strategy on financial investigation with guidelines for its drafting prepared by the short-term experts and advisors to the project, vetted by the countries and adopted	Completed [during 1 st reporting period]

ACTIVITY 1.2.2: DEVELOP, TEST AND MAKE AVAILABLE MATERIALS ON FINANCIAL INVESTIGATIONS AND CONFISCATION FOR FURTHER TRAINING

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.2.2.1	Regional seminar to review training needs and discuss training concepts (back to back to activity 1.2.1.4b)	Completed [during 3 rd reporting period]
other	Harmonised template / guideline for project areas' specific training material prepared by the short-term expert and delivered to the project areas for completion	Completed [during 4 th reporting period]
1.2.2.2	Short-term experts to assist working groups in developing target-group specific training materials in each project area	Completed [during 4 th reporting period]
1.2.2.2 a	Short-term expert preparing a general part of the training materials	Completed [in-house] February 2006
1.2.2.3	Regional workshop to review draft training materials and concepts for all the project areas	Completed [during 5 th reporting period]
1.2.2.4 a	Regional training-of-trainers	Completed [during 6 th reporting period]
1.2.2.4 b	1st round of in-project area training events by local trainers with expert support to test and further improve training materials	March - June 2006
	<ul style="list-style-type: none"> ▪ Albania 	Completed

		[during 6 th reporting period]
	▪ Bosnia and Herzegovina	Completed [during 6 th reporting period]
	▪ Croatia	Completed [during 6 th reporting period]
	▪ Kosovo (Serbia)	Completed [during 6 th reporting period]
	▪ Montenegro	Completed [during 6 th reporting period]
	▪ Serbia	Completed [during 6 th reporting period]
	▪ “The former Yugoslav Republic of Macedonia”	26-27 June 2006
1.2.2.9	Production of training materials in local language	15 September 2006

The **last training** by local trainers took place at the Police Academy of “the former Yugoslav Republic of Macedonia” on 26-27 June 2006.

Representatives from the Public Revenue Administration, Customs Administration, Financial Police, National Bank of “the former Yugoslav Republic of Macedonia”, Ministry of Internal Affairs - Organised Crime Sector, as well as the Police Academy, attended the two-day training opened by Mrs Slagana Taseva, Director of the Police Academy and Mr Kiril Mitik, Chief of the Violent Crime Sector from the Department of Organised Crime within the Ministry of Internal Affairs.

The training actively promoted the interactive method of training in which all participants receive a theoretical knowledge followed by the exchange of mutual experiences and the resolution of case studies.

Due to the high interest given to this topic during the training, local trainers requested that some additional trainings of this kind be supported by the CARPO project for other practitioners from the main institutions concerned by financial investigations.

The preparation and printing of **training materials** has been completed. The training manual was translated in all the local languages and printed in a B 5 format considered to be much handier for the users. In each project area, depending on the needs identified by the LPOs and local trainers, a large number of copies was distributed to the practitioners requested to conduct financial investigations in their daily work but also prosecutors, judges and training institutions (Police Academies, School of Magistrates and law faculties) which have been strongly encouraged by the PMU, through various contacts, to integrate them in their curriculum. The PMU received assurances that this would be the case in most of the project areas.

ACTIVITY 1.2.3: FACILITATE INFORMATION AND EXPERIENCE EXCHANGE AMONG THE FINANCIAL INTELLIGENCE UNITS IN THE COUNTRIES OF THE REGION

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.2.3.1	Regional seminar for members of the FIUs of the region to review problems and opportunities, as well as training requirements, with regard to information exchange among them	Completed [during 1 st reporting period]
1.2.3.2	Regional training seminar for staff of FIUs on information exchange, in particular in view of Egmont Group and other relevant standards and practices	Completed [during 1 st reporting period]
1.2.3.3	Regional training seminar on information exchange among FIUs in view of Egmont Group and other relevant standards and practices and reach an agreement on a draft MOU on	Completed [during 2 nd reporting period]

	information exchange	
1.2.3.4	International seminar on co-operation between financial intelligence units, the police and public prosecution and training seminar on information exchange	Completed [during 3 rd reporting period]

Activities under 1.2.3 are completed. For the conclusions and assessment please refer to the Third Quarterly Report issued on 20 June 2005.

3.3.2 *Conclusions and next steps*

Activity 1.2.1:

The activities under 1.2.1 are completed. For the conclusions please refer to the Fourth Progress Report issued on 15 November 2005.

Activity 1.2.2:

Activities related to the first training in each project area by local trainers with the support of an external expert and the PMU have now been completed with the organisation of the last training in “the former Yugoslav Republic of Macedonia” on 26-27 June 2006. This first round of trainings has greatly supported the local trainers to develop in practice the skills (specially the methods of learning) gained during the ToT in Strasbourg. This allowed them to further test, improve and evaluate the content of the training manual, specially the specific parts related to each project areas and to develop a valuable inter-agency and institutional co-operation within each project area. Following its wide diffusion in the project areas, the training manual is being used by practitioners and will be further distributed in the second round of trainings on financial investigations foreseen in the extension phase. Per request, the PMU will continue to provide legal expertise in development of amendments to legislation and implementing the project area’s action plan under Output 1.2.

Activity 1.2.3:

Activities under 1.2.3 are completed. For the conclusions and assessment please refer to the Third Quarterly Report issued on 20 June 2005.

3.4 **Output 1.3**

3.4.1 *Specific activities carried out during the reporting period*

The following specific activities under Output 1.3 (use of special investigative means and intelligence in accordance with human rights standards) have been implemented after the inception phase to date [**activities implemented during this reporting period (20 June 2006 – 20 October 2006) are highlighted**]:

ACTIVITY 1.3.1: DEVELOP AND SUPPORT AN IMPLEMENTATION STRATEGY TO ENHANCE THE USE OF SIMS

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.3.1.1	Regional thematic seminar to review relevant European and other international standards and reach agreement on the approach to the issue of special investigative means	Completed [during inception phase]
1.3.1.2	Establish working group SIMS	Completed
other	Updating information on the institutional and legal framework governing SIMS in all project areas	Completed [during inception phase]
1.3.1.2	Study visits for members of working group on the use of SIMS	Completed

		[during 2 nd reporting period]
1.3.1.2	Study visits for members of working group on the oversight mechanisms over the use of SIMS	Completed [during 2 nd reporting period]
1.3.1.3	Short-term experts to support working groups in the drafting of implementation strategies	Completed [during 2 nd reporting period]
1.3.1.3 b	Regional workshops for members of the working groups in view of developing implementation strategies for each project area	Completed [during 3 rd reporting period]
1.3.1.4	Short-term experts to assist working group review the legal basis for the use of special investigative means in each project area (Criminal Procedure Codes and by-laws) and assist in the development of proposals for amendments	On-going
Other	Serbia and Montenegro/Serbia: short-term experts prepare a written expertise on the draft Government's Order on obligations of service providers regarding the interception of telecommunications	Completed [during 3 rd reporting period]
Other	Support for the specialised units for undercover operations to join the International Network of Undercover Units	On-going

ACTIVITY 1.3.2: DEVELOP AND SUPPORT AN IMPLEMENTATION STRATEGY TO ENHANCE THE USE OF INTELLIGENCE

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.3.2.1	Regional thematic seminar to review relevant European and other international standards and reach agreement on the approach to the enhance of the use intelligence	Completed [during 1 st reporting period]
1.3.2.2	Study visits for analysts and intelligence officers on criminal intelligence systems, crime analysis and pro-active policing as well as data protection, in view of project area-specific implementation plans	Completed [during 2 nd reporting period]
1.3.2.3	Short-term experts to support working groups in the finalisation of implementation strategies (per request)	Completed [during 3 rd reporting period]
1.3.2.4 a	Regional seminar on data protection in relation to the use of criminal intelligence	Completed [during 6 th reporting period]

For additional information on past, current and planned activities under this output see Activity 1.1.1 which is closely associated with Activity 1.3.2. Activities on both are run in parallel.

ACTIVITY 1.3.3: DEVELOP, TEST AND MAKE AVAILABLE TRAINING MATERIALS ON THE USE OF SIMS AND INTELLIGENCE FOR FURTHER TRAINING

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.3.3.1	Regional seminar to review training needs and discuss training concepts	Completed [during 3 rd reporting period]
1.3.3.2	Short-term experts to assist working groups in the development of training materials and guidelines on SIMS and undercover operations	Completed
	▪ Albania: expert workshop on SIMS and undercover operations	Completed [during 6 th reporting period]
	▪ Bosnia and Herzegovina: expert workshop on SIMS	Completed

	and undercover operations	[during 5 th reporting period]
	▪ Kosovo (Serbia): expert workshop on SIMS and undercover operations	Completed [during 6 th reporting period]
	▪ Montenegro: expert workshop on SIMS and undercover operations	Completed [during 5 th reporting period]
	▪ Serbia: expert workshop on SIMS and undercover operations	Completed [during 5 th reporting period]
	▪ “the former Yugoslav Republic of Macedonia”: expert workshop on SIMS and undercover operations	Completed [during 5 th reporting period]
<u>1.3.3.3</u>	Regional training workshop on the use of technology in relation to the implementation of SIMS	Zagreb 12-13 September 2006
<u>1.3.3.4</u>	<u>Up to ¾ operational trainings on handling undercover operations for selected specialists from the project areas</u>	On-going
	<u>“the former Yugoslav Republic of Macedonia”:</u>	Completed [during 5 th reporting period]

On 12-13 September 2006, a **Regional seminar of specialists on covert technical surveillance and interception measures and training workshop on the use of technology** took place in Zagreb (Croatia). This meeting was co-organised by the Croatian Ministry of Interior (Criminal police directorate) and coached by two experienced inspectors from an EU country specialised on technical surveillance and interception measures. The meeting only gathered experts from the different project areas working in criminal services and covering technical aspects (audio, video recording, area and telecommunication surveillance, satellite positioning GPS...).

The objectives were to exchange opinions and experience on the possibility of further co-operation in using covert investigative measures. All participants had a common goal which was to improve tactical and technical knowledge related to criminal activities in the project areas.

Equipment was presented and its use for telecommunication monitoring, secret surveillance and documentation, electronic surveillance, undercover operations technical support, video conferencing and electronic modification of the voice of undercover agents at Court. They presented also video cameras and video transmitters installed in different video surveillance containers, as well as some photos, slides and videos showing the use of the above mentioned equipment.

The EU experts described the legal basis governing their activities, their internal organisation as well as the equipment used for telecommunication monitoring, audio and video surveillance, technical support for all operations and some audio and video recordings obtained during their operational work in order to demonstrate the operative usefulness of some equipment.

Practical tests of some equipment (transmitters, receivers, audio - video recorders...) were organised with each participant.

On the second day, representatives from an EU company, one of the leading world companies in developing and producing of electronic surveillance products presented their equipment. A regional agent of the company presented a whole scope of products, used by operative services, among them were also miniature transmitters, receivers, recorders, area surveillance systems, etc. which are used for covert investigative measures.

In conclusion, the information about quality of products and manufacturers were considered to be very useful, especially because the equipment used for such work cannot be purchased on the free market but only from specialised manufacturers. Experience, gained in using specific equipment, will present valuable information to the participants in case they decide to purchase and use such equipment. Valuable discussions took place on each participant's practical

experience in the fields of tactics and techniques for using such equipment and on the imperative need for mutual compatibility which is a huge practical problem in case of joint operations.

Similar working meetings should be further supported by the CARPO project since they allow for shared experience, a better learning of the different technological levels and for a mutual co-operation on the ground.

3.4.2 Conclusions and next steps

Activity 1.3.1 and 1.3.2

Activities under 1.3.1 – which focused on the identification of gaps and opportunities in the area of special investigative means – were completed during the previous reporting period.

To support the implementation of the implementation strategies, the project will continue to provide (per-request) legal expertise in development of amendments to legislation and implementing the national action plan under Output 1.3.

Activity 1.3.3

As already agreed with the counterparts and specified in the previous progress reports, it is unfeasible to prepare and publish a comprehensive training material – due to a vast number of different issues under the umbrella of “SIMS” and even more due to the confidentiality of most of the issues related to the implementation of SIMS and undercover operations.

3.5 Output 1.4

3.5.1 Specific activities carried out during the reporting period

The following specific activities under Output 1.4 (creation of effective mechanisms to protect witnesses of serious crime) have been implemented after the inception phase to date [**activities implemented during this reporting period (20 June 2006 – 20 October 2006) are highlighted**]:

ACTIVITY 1.4.1: DEVELOP AND SUPPORT IMPLEMENTATION STRATEGIES FOR WITNESS PROTECTION MEASURES IN EACH COUNTRY

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.4.1.1	Regional seminar to review relevant European and other international standards and reach agreement on the approach to witness protection	Completed [during inception phase]
1.4.1.2	Establish working groups on "witness protection"	Completed
1.4.1.2	Study visit for members of the WG on specialised witness protection units	Completed [during first reporting period]
1.4.1.3	<ul style="list-style-type: none"> ▪ Albania: in-country workshop to support the working group in the development of implementation strategies, in particular in view of the creation of specialised witness protection units in each country 	Completed [during 2 nd reporting period]
	<ul style="list-style-type: none"> ▪ Bosnia and Herzegovina: in-country workshop to support the working group in the development of implementation strategies, in particular in view of the creation of specialised witness protection units in each country 	Completed [during 2 nd reporting period]

	<ul style="list-style-type: none"> ▪ Kosovo (Serbia): in-country workshop to support the working group in the development of implementation strategies, in particular in view of the creation of specialised witness protection units in each country 	Completed [during first reporting period]
	<ul style="list-style-type: none"> ▪ Montenegro: in-country workshop to support the working group in the development of implementation strategies, in particular in view of the creation of specialised witness protection units in each country 	Completed [during first reporting period]
	<ul style="list-style-type: none"> ▪ Serbia: in-country workshop to support the working group in the development of implementation strategies, in particular in view of the creation of specialised witness protection units in each country 	Completed [during 2 nd reporting period]
	“The former Yugoslav Republic of Macedonia”: in-country workshop to support the working group in the development of implementation strategies, in particular in view of the creation of specialised witness protection units in each country	Completed [during first reporting period]
Other	“The former Yugoslav Republic of Macedonia”: short-term experts prepare a written expertise on the draft Witness Protection Law on the request of the Government.	Completed [during first reporting period]
Other	Serbia and Montenegro/Serbia: short-term experts prepare a written expertise on the draft Witness Protection Law on the request of the Government.	Completed [during first reporting period]
1.4.1.2	Study visit for members of the WG on specialised witness protection units	Completed [during third reporting period]
1.4.1.2 b	Bilateral study/working visit for two members of the newly established witness protection unit of “the former Yugoslav Republic of Macedonia” to the Croatian WPU	Completed [during third reporting period]
1.4.1.3	Regional workshops for members of the working groups in view of developing implementation strategies for each country	Completed [during third reporting period]
1.4.1.4	International seminar to promote cooperation in the field of witness protection	Completed [during fifth reporting period]
<u>1.4.1.5</u>	Expert assistance of the working groups in reviewing the legal basis in view of procedural and non-procedural measures for the protection of witnesses (per request)	Until September 2006

The pending activities (1.4.1.5) are planned only upon specific request from the project areas. Within the frame of previous activities carried out in Kosovo (Serbia), information was provided that there is work going on in further elaborating the legal framework, and that it would be considered to submit it for expertise under the project. However as of today, there is still no updated information available regarding the stage of the work on the draft piece of legislation.

ACTIVITY 1.4.2: DEVELOP, TEST AND MAKE AVAILABLE TRAINING MATERIALS FOR FURTHER TRAINING OF ALL INSTITUTIONS INVOLVED IN THE PROTECTION OF WITNESSES

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.4.2.1	Regional workshop to review training needs regarding witness protection	Completed [during third reporting period]
other	Harmonised template / guideline for project areas’ specific training material prepared by the short-term expert and delivered to the countries for completion	Completed [during fourth reporting period]
<u>1.4.2.2</u>	Short-term experts to assist working groups in developing target-group specific training materials in each project area	On-going
1.4.2.2 a	Short-term experts preparing a general part of the training materials	Completed [during fifth reporting period]

1.4.2.3	Meeting of experts and reviewers to review the Handbook and discuss the methodology for the implementation of the related training on procedural protection measures.	Completed [during 5 th reporting period]
<u>1.4.2.4</u>	Regional training seminar for future trainers on procedural protective measures to test the training materials and concepts	Palic 26-29 June 2006
<u>1.4.2.4 a</u>	In-project area training events on procedural protective measures	September 2006 - June 2007
	▪ Albania	date tbc
	▪ Bosnia and Herzegovina	Brcko District (1-2 September) Sarajevo (14-15 September) Banja Luka (22-23 September)
	▪ Kosovo (Serbia): expert workshop on SIMS and undercover operations	date tbc
	▪ Montenegro: expert workshop on SIMS and undercover operations	Podgorica (21-22 September)
	▪ Serbia: expert workshop on SIMS and undercover operations	date tbc
	▪ “the former Yugoslav Republic of Macedonia”: expert workshop on SIMS and undercover operations	date tbc
<u>1.4.2.4 b</u>	Participation of specialists working in newly established witness protection units in regular/ad hoc training courses of established European witness protection units	February - September 2006
1.4.2.4 b	- Training of Macedonian Witness protection unit staff	Completed [during 5 th reporting period]
<u>1.4.2.4 b</u>	- Training of Macedonian Witness protection unit staff	Czech republic 26 June – 3 July 2006
	- Training of specialists	Cancelled Latvia October 2006
	- Training of 2 staff members of the Croatian Witness protection unit	Cancelled Germany 11-22 September 2006
<u>1.4.2.5</u>	Production of training materials in local languages	15 September 2006

The preparation of training materials is completed. The Manual (“Protecting witnesses of serious crime: Procedural protective measures - Training Manual for law enforcement and judiciary”) has been finalised, following a meeting of experts and reviewers (6 April 2006) and its testing during the regional training seminar held in Palic between 26 and 29 June 2006. It has been translated into local languages and published on 15 September 2006.

After the setting of the methodology for the implementation of the related training on procedural protection measures, a **training-of-trainers** was organised at regional level from 26 to 29 June in Palic (Serbia).

The objective of this regional training was twofold:

- To train selected number of potential trainers i.e. local experts so as to have a core group that may start conducting in-country trainings on procedural protective measures for witnesses
- To review the Draft Training manual, in order to have it finalized in the near future, thus providing necessary material for further training in accordance with the determined / agreed schedule

The training seminar was a real success. It gathered around 50 practitioners working specifically in this field (with the exception of delegations from Albania and “the former Yugoslav Republic of

Macedonia” that were not completed, given cancellations of appointed judges and prosecutors on very short notice).

During the four days training, a number of issues have been raised and discussed in an interactive approach. Having in mind that the main aim was to train local experts to undertake similar trainings in the near future, the topic of procedural protective measures for witnesses had been analyzed in an in-depth, comprehensive manner:

- the first session was dedicated to the concept of witness protection, relevant European standards and international criminal courts' standards and practice. Participants familiarised themselves in particular with the relevant standards set by the European Court of Human Rights' jurisprudence.
- the second session dealt with witness interviews from a psychological and legal perspective. Possible approaches were presented on how to interview witnesses and key aspects of preparing such interviews, tailored to the witnesses' situation. Practical examples in the workshop sessions were used to maximise the benefit of the lectures.
- the third session dealt with the key aspects of preparing threat and risk assessments-importance of the risk/ threat assessment, key factors, continuity, roles and responsibilities of different actors. Practical examples were analysed and discussed during workshops.
- the fourth session closed the circle, by explaining in-depth how to decide upon procedural protective measures - starting with a presentation of available measures, pros and cons of each of them, going through roles of different actors, finishing with logistics in relation to their implementation.

Thus, key legal, practical and organizational aspects of procedural protective measures for witnesses were covered from the angles relevant for each category of participants.

Finally, participants provided comments on the Draft Training manual and presented an outline of the training options / possibilities from the perspective of their own project area. Delegations responded very well, therefore enabling to map out a concrete schedule of project areas' training events to be organised before the end of September 2006.

The discussions and lectures revealed the usefulness and appropriate timing of this training seminar at regional level. At this stage, when in one form or another, the legislative framework and the recently set up witness protection units are in place in almost all project areas, the training of all those involved in witness protection comes as a step in the right direction, if proper and adequate implementation is to be expected. Organising this training seminar at regional level was clearly beneficial:

- the peer pressure resulted in some of the delegations deciding to further improve the quality of their specific chapter of the Manual, to bring it in line with other countries' contributions
- some project areas expressed their wish to have trainers from the region participating / lecturing during the in-project area specific seminars.

The training manual was finalised by taking into account the comments expressed by the various delegations. Several in-project area trainings were scheduled to be organised before the end of the project: Albania (1), Bosnia and Herzegovina (4), Croatia (1), Kosovo (2), Montenegro (1), Serbia (2), "the former Yugoslav Republic of Macedonia" (1).

Concerning the trainings of police staff of witness protection units, the following activity was carried out:

- 26 June – 3 July 2006: **Training of the Macedonian staff members of the witness protection unit in the Czech Republic**

Following the ToT in Palic, the first **in-project area training on procedural protective measures** took place on 1-2 September 2006 in the Brcko District (Bosnia and Herzegovina).

35 police officers, prosecutors and judges from the Brcko District, Orasje, Tuzla and Bijeljina were trained within the premises of Basic Court.

The main objective of the training was to pursue the necessary education of practitioners from the law enforcement and the judiciary in order to develop an effective and efficient witness protection system in Bosnia and Herzegovina. It was also to have the trainees starting to apply procedural protective measures in their daily work.

Through an extensive presentation of the training manual's content and exchange of experiences, participants praised the training for having met their expectations since they had strong needs for such kind of education allowing them to take procedural protective measures.

The **second training by local trainers on procedural protective measures** was held on 14-15 September 2006 in Sarajevo (Bosnia and Herzegovina). There were 38 participants from various law enforcement agencies, police departments, prosecutor's offices and courts who attended this training.

The objective of the training and results were similar to the ones reached in the first training organised in Banja Luka.

The **third training by local trainers on procedural protective measures** took place in Banja Luka (at the Centre for Education of Judges and Prosecutors) on 22-23 September 2006 with the same objectives than in Sarajevo. Up to 29 participants from law enforcement agencies, police departments, prosecutor's offices and courts participated in the training.

The trainees took part in very active discussions which demonstrated once again the great need for practitioners of to attend such trainings especially since none of them had effectively applied protective measures before. This can be partly explained by the lack of knowledge about witness protection and lack of equipment and other technical means.

In total, 102 trainees from various law enforcement institutions and the judiciary, many of them in contact with this topic for the first time, were trained by 7 local trainers on procedural protective measures in Bosnia and Herzegovina. These trainings covered the entire territory of the country fully taking into account its specificities at entities levels.

Through case studies from the local practice in the State Courts and Prosecutor's Offices, the lessons were prepared in compliance with the Handbook in order to assist trainees in better understanding witness protection. To further develop their knowledge on the topic, the trainees will receive the training manual in a very short time.

On 21-22 September 2006, a training **on procedural protective measures** was organised in **Podgorica** by local trainers trained in Palic (Serbia). 27 trainees coming from various law enforcement institutions and the judiciary gathered to learn more about the legal and institutional framework to conduct such measures and how they should be handled.

Extensive discussions took place around all the theoretical aspects presented from the training manual and a large exchange of experiences and practical solutions discussed between trainees. They all benefited from this intensive two-day training and expressed their wish to follow more trainings of this kind which, for most of them, were organised for the first time.

The **training of 2 staff members from the Croatian witness protection unit to Germany** had to be cancelled at the last minute by the PMU. The reasons being that one of the Croatian staff selected lacked basic knowledge of German and the other one turned not to be available on the proposed dates.

The **regional training of witness protection unit staff members planned in Latvia** in October 2006 also had to be cancelled for practical reasons and availabilities on the project areas” side.

3.5.2 Conclusions and next steps

Activity 1.4.1:

As previously reported, activities under 1.4.1 have been completed. The PMU deplors, despite many encouragements to do so, that the sub-activity 1.4.1.5. (provide legal expertise to countries in the area of procedural protective measures) has not been sufficiently used by the project areas. If such requests should come during the extension phase, it would nevertheless consider it positively.

Activity 1.4.2:

Activities related to the development of training materials have been successfully completed.

The forthcoming activities mainly include:

- Additional in-project area trainings by local trainers on procedural protective measures²: Croatia (January 2007), Kosovo (Serbia) on 26-27 October 2006, Serbia (dates tbc). These trainings shall be attended like the previous ones, as much as possible, by an external evaluator to assess their effectiveness.

3.6 Output 1.5

3.6.1 Specific activities carried out during the reporting period

The following specific activities under Output 1.5 (strengthening of capacities for co-operation in criminal matters) have been implemented after the inception phase to date **[activities implemented during this reporting period (20 June 2006 – 20 October 2006) are highlighted]**:

ACTIVITY 1.5.1: DEVELOP STRATEGIES FOR THE RATIFICATION AND ACTUAL IMPLEMENTATION OF THE 2ND ADDITIONAL PROTOCOL TO THE EUROPEAN CONVENTION ON MUTUAL LEGAL ASSISTANCE IN CRIMINAL MATTERS (ETS 182)

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.5.1.1	Regional seminar on opportunities offered by ETS 182	Completed [during 1 st reporting period]
1.5.1.2	Review by short term experts of the gaps and opportunities in legislation and institutional capacities for the ratification and implementation of ETS 182	Completed³ [during 3 rd reporting period]
1.5.1.3	Regional seminar on elaboration of a strategy for the ratification and implementation of ETS 182	Completed [during 3 rd reporting period]
Other	<u>Serbia</u>: Workshop on the elaboration of a strategy for the ratification and implementation of the 2nd additional protocol to the European convention on mutual assistance in criminal matters (ETS 182)	Completed [during 3 rd reporting period]

² Trainings in Albania and "the former Yugoslav Republic of Macedonia" are to be confirmed, given the limited number of trained local trainers.

³ With the exception of Bosnia and Herzegovina.

Other	Workshop on strategies for the ratification and implementation of ETS 182	Completed [during 4 th reporting period]
1.5.1.4	Assist in the drafting of legislative amendments	On-going until September 2006
	Workshop on national legislation on mutual legal assistance in criminal matters and strategy for development of educational programs	Completed [during 5 th reporting period]

As previously reported, activities under 1.5.1 have been largely completed.

Previously planned activities in Albania, Bosnia and Herzegovina, Montenegro and Serbia were cancelled due to the absence of a clear detailed schedule from the relevant authorities and heavy workload. The specific activities in Montenegro and Serbia were cancelled due to the changes in the status of Montenegro which have specific consequences in relation to international co-operation in criminal matters standards and applicable conventions⁴.

ACTIVITY 1.5.2: DEVELOP, TEST AND MAKE AVAILABLE TRAINING MATERIALS FOR FURTHER TRAINING

<i>Activity:</i>	<i>Description:</i>	<i>Status / Place / Date</i>
1.5.2.1	Workshops to assess training needs in the field of international co-operation in criminal matters	Completed [during 4 th reporting period]
	▪ Sarajevo (Bosnia and Herzegovina)	
	▪ Podgorica (Serbia and Montenegro)	
	▪ Belgrade (Serbia and Montenegro)	
	▪ Tirana (Albania)	
	▪ Zagreb (Croatia)	
	▪ Pristina (Serbia and Montenegro)	
	▪ Skopje (“ the former Yugoslav Republic of Macedonia”)	
1.5.2.2	Short term experts to assist in the development of training materials and guidelines on international co-operation	
	Working meeting to develop a template training programme on international legal assistance in criminal matters	Completed [during 5 th reporting period]
	Co-operation Manual: update of the specific country/area chapters	Each project area On-going
1.5.2.4	Project area training events	
	▪ Kosovo (Serbia)	28-29 September 2006
1.5.2.5	Production of a compendium on international cooperation in criminal matters	On-going
	▪ “The former Yugoslav Republic of Macedonia”	On-going
	▪ Serbia	To be confirmed
	▪ Montenegro	

On 28-29 September 2006, a **training on policy making and legislation drafting on selected aspects of international co-operation in criminal matters** was organised in Pristina (Kosovo - Serbia). This event gathered around 20 junior and senior officials of the recently established Ministry of Justice, as well as of UNMIK, working in the field of international co-operation in criminal matters.

⁴ Montenegro not being an automatic successor to the relevant ratified international conventions by Serbia and Montenegro in this field.

Several experiences (from Ireland, and United Kingdom) in policy making at national level in the field of mutual legal assistance in criminal matters were presented and discussed among the participants.

Representatives from the Legal Policy Division of the Department of Justice (UNMIK) explained the policy making in Kosovo (Serbia) in the field of international co-operation in criminal matters. As usual in the CARPO project's trainings, a large part was given to practical cases of mutual legal assistance leading to intensive discussions and also a need to clarify a number of important issues.

The second part of the training was dedicated to the negotiation and drafting of bilateral agreements on selected aspects of judicial co-operation in criminal matters. Here again, examples from the practice and drafting exercises were conducted by the international experts.

Finally, the key elements for drafting of rogatory letters, were presented to the trainees together with examples and exercises.

This important training ended up to be a fruitful exercise for the participants in this essential matter of international co-operation in criminal matters which should be far more supported than it is presently by the counterparts in the respective project areas.

The **development of training materials and guidelines on international co-operation** is well on track. The template training programme on international legal assistance in criminal matters was disseminated to the relevant institutions from each project area for review and adaptation. Very positive feedback was received from most of the project areas which expressed interest in building upon the proposed template for organising future trainings in 2007-2009.

Two compendiums were planned to be produced, in "the former Yugoslav Republic of Macedonia" and respectively in Montenegro and Serbia. The activity in Montenegro and Serbia was temporarily put on hold given the changes in the status of Montenegro and the on-going procedures by the Montenegrin government for accessing the already ratified conventions in the field of international cooperation in criminal matters by the former State Union (this having an impact on the content of the compendium).

The activity in "the former Yugoslav Republic of Macedonia" continued to encounter important delays, this partly being due to the limited co-operation of a nominated head of working group. As a result, the Compendium could not be finalised, as scheduled originally, by mid of September 2006.

3.6.2 Conclusions and next steps

Activity 1.5.1:

As previously reported, activities under 1.5.1 have been to a large extent completed.

Even during the extension phase, the PMU shall consider any request made by a project area to provide, per request, legal expertise to review legislation in the international co-operation in criminal matters field and prepare as necessary related amendments.

Activity 1.5.2:

During the extension phase of the CARPO project, the PMU expects to finalise the following activities:

- a) The publication of the updated project area chapters of the Co-operation manual
- b) The finalisation of the Compendium on international co-operation in criminal matters in Macedonian.

4 MODULE 2

4.1 Introduction

Following the successful implementation of the in-project area training events and the subsequent analysis of the evaluation feedback sheets from participants, trainers, and IOM evaluators, the summer has been dedicated to the completion of the final revisions of the training material where necessary and the preparation and organisation of the concluding train-the-trainer workshop to allow trainers to jointly study the more challenging sections in the training material as well as the training methods agreed on in the Training-of-Training workshops in Budapest and Ohrid last autumn 2005.

After the final version had been agreed, the second translation into four local languages (Albanian, Croatian, Macedonian, and Serbian) was launched, and the printing and publication of the English version began.

In addition to the final training-of-trainers workshop, a Module 2 regional meeting officially marking the end of this part of the project was organised in Budapest on 27 September 2006. This meeting gathered senior officials from the European Commission, the Council of Europe, the consortium partners, the senior representatives and module 2 coordinators from the seven project areas, the local trainers from all seven project areas, representatives of the training institutions and all the experts involved in the research and drafting of the Module 2 training material as well as IOM project officers. The results were presented in details and recommendations on the most important steps to be made in the future to ensure a proper follow up to this project and the sustainability of its valuable results (including the incorporation of the training manuals in the curriculum of training institutions from both the police and the judiciary).

4.2 Specific activities carried out during the reporting period

The following specific activities under Output 2.1 (Develop and Support a Training Strategy based on a Thorough Analysis of Needs and Capacities) were implemented in the sixth reporting phase:

ACTIVITIES		
2.1.1	Regional thematic seminar to review relevant European and international standards against which to provide training	Completed 29-30 June 2004
2.1.2	Short-term experts to carry out detailed analyses in terms of training needs of countries and target groups and capacities of existing training institutions and training activities	Completed July – September 2004
2.1.3	Short-term experts to compile information on existing good practices in the European Union as well as in South-eastern Europe which could be reflected in training materials	Completed July – September 2004
2.1.4.A	1 st Regional seminar to finalise needs analysis and adopt training strategy	Completed 30 June 2004 Budapest
2.1.4.B	2 nd Regional seminar to present and discuss the draft training strategy for the project areas	Completed 9-10 March 2005 Budapest

The following specific activities under Output 2.2 (develop, test and make available for further training curricula and training materials on trafficking in human beings, smuggling and illegal migration) were **implemented to date**:

ACTIVITIES		
2.2.1	Short-term experts and consultants to develop modules for law enforcement training on trafficking, smuggling and illegal migration	Completed
Other	Building a pool of short-term experts to participate in project activities	Completed
2.2.2	Study visits for trainers from the region: 1st study visit (Rome, 30 September/ 1 October 2004) 2nd study visit (Budapest, 8-11 May 2005)	Completed

ACTIVITIES		
2.2.3. A	1 st Regional train trainer seminar to test training and further refine materials on trafficking in human beings, smuggling in persons and illegal migration [Bosnia and Herzegovina, Croatia, Serbia (Serbia and Montenegro), Montenegro (Serbia and Montenegro)]	Completed Budapest 17-21 October 2005
2.2.3.B	2 nd Regional train trainer seminar to test training and further refine materials on trafficking in human beings, smuggling in persons and illegal migration [Albania, "the former Yugoslav Republic of Macedonia", Kosovo (Serbia and Montenegro)]	Completed Ohrid 14-18 November 2005
2.2.4	7 training events in the project areas in sequence: <ul style="list-style-type: none"> ▪ Albania (COMPLETED) ▪ Kosovo (Serbia and Montenegro) (COMPLETED) ▪ "the former Yugoslav Republic of Macedonia" ▪ Serbia (Serbia and Montenegro) ▪ Bosnia and Herzegovina ▪ Montenegro (Serbia and Montenegro) ▪ Croatia 	Completed 6 February – 26 June 2006
2.2.5	Short-term experts to finalise training materials	Completed July 2006
2.2.6 a	Production of training materials in local languages stage 1 (Draft version)	Completed
2.2.6 b	Production of training materials in local languages stage 2 (Final version)	Completed
2.2.3 c and d	3 rd and 4 th regional events: ToT workshop and closing of module 2	25 -27 September 2006

4.3 Conclusions

In conclusion, it should be pointed out that the complete set of activities within Module 2 of this project has been completed as foreseen within the original given time-frame. The original objectives given to IOM have been met: as planned, a total number of forty-two trainers in South-eastern Europe are now ready to train further practitioners from the law enforcement

institutions on specialised techniques to combat trafficking in persons and illegal migration/ smuggling of persons, having tested their skills in ToT and on the contents of the CARPO Project – module 2 training material.

This material was tested during the seven project area training events in which a total number of two-hundred-and-eighty police officers, custom officials, judges and prosecutors were trained. The evaluations conducted after each training showed that these events were extremely useful to trainers as well as trainees, and at every training event, the participants requested some more of such events in order to have a higher number of their colleagues trained as well.

From the statements of trainers and participants in all project areas, it was also possible to gather that while many events entitled “training” were taking place in South-eastern Europe, particularly on the issue of trafficking, many of them were actually conferences or seminars, while this type of interactive training - including actual transfer of skills - in the local languages and carried out by local trainers - was seen as particularly valuable to them.

Thus, while the courses and the material on combating smuggling of migrants and illegal migration were carried out for the first time in almost all project areas, even the specialist courses on combating trafficking in persons were seen as innovative and useful by participants and trainers.

Following the overall approach of the CARPO project since the start to mix participants from the law enforcement and the judiciary during the workshops and trainings, many participants in the different project areas thanked the organisers for having included representatives of the judiciary to clarify important definitions and procedural aspects of police investigations as well as the implementation of new legislation, but at the same time voiced their wish to engage in further joint training initiatives together with their colleagues from the Ministry of Justice in the future. It was highlighted not only by the organising teams and the participants, but also by the ministerial representatives in their opening or closing speeches, that this type of training should continue on a regular basis in all training institutions in the project areas.

Finally, IOM dedicated a big effort to ensure regular contacts with high-ranking officials from the counterpart and the training institutions in order to ensure their full support for further training initiatives and the institutionalisation of specialised training on combating trafficking and smuggling of persons/ illegal migration into the regular curricula of the law enforcement training institutions.
