



Russian Federation – Development of legislative and other measures for the prevention of corruption

(RUCOLA-2)

– PROJECT SUMMARY –

Project title	Russian Federation – Development of legislative and other measures for the prevention of corruption (RUCOLA-2)
Project partner	State Duma of the Federal Assembly of the Russian Federation
Funding	European Commission (European Union Policy Advice Programme)
Implementation	Council of Europe (Technical Co-operation Section, Department of Crime Problems, DG of Legal Affairs)
Budget	209 988 EUR
Duration	16 months (11 July 2006 – 30 November 2007)

BACKGROUND

The Russian Federation ratified the United Nations Convention against Corruption in March 2006. It has also ratified the Council of Europe's Criminal Law Convention on Corruption (July 2006). It will now have to develop a comprehensive set of measures in order to implement these instruments in an efficient way.

The Anti-corruption Commission of the State Duma of the Federal Assembly has initially requested international support (in 2004) in order to develop efficient punitive, re-active measures against corruption and ensure its effective prosecution. Such support was provided by the Council of Europe (Technical Co-operation Section, Department of Crime Problems, Directorate General of Legal Affairs) within the framework of the Project 'Harmonisation of the Russian Anti-Corruption Legislation with International Standards' implemented in 2005 with the European Commission funding.

However, this first Project has clearly shown that further steps will need to be taken to ensure effective implementation of the standards of the two Conventions as well as to improve further the existing anti-corruption legislation. The current Project was therefore designed to support the State Duma Anti-corruption Commission in elaborating a wide range of preventive, pro-active measures.

A specific Project component will be dedicated to designing measures to prevent or eliminate the opportunities for corruption created by the current or future legislation (on the example such spheres as the public procurement, education and health).

Another important part of the Project will also be dedicated to elaborating legislative and institutional proposals for a national corruption prevention strategy in a wide sense, and formulating specific recommendations for a possible line of action with regards to creation and functioning of a specialised body responsible for the co-ordination of national anti-corruption effort.

The project is funded by the European Commission under the European Union Policy Advice Programme. It is implemented by the Council of Europe (Technical Co-operation Section, Department of Crime Problems, DG of Legal Affairs).

The key project partner through which all project activities are carried out is the Anti-corruption Commission of the State Duma and its Expert Council.

OBJECTIVES AND EXPECTED RESULTS

Overall objective	The overall objective of the Project is to contribute to the effective implementation of the Council of Europe's Criminal Law Convention on Corruption and the United Nations Convention against Corruption by the Russian Federation.
Project objective	To support the State Duma Anti-Corruption Commission in the development of legislative and other measures aimed at the prevention of corruption.
Project Output 1	Methodologies for assessing and preventing corruption risks in legislation are developed and tested in pilot areas of legislation (health, education and public procurement). Legislative proposals to reduce such risks in the indicated areas of legislation have been prepared.
Project Output 2	Proposals for a national corruption prevention strategy (including legislative and institutional proposals) developed.
Project Output 3	The materials produced within the framework of the Project for Harmonisation of Russian Anti-Corruption Legislation with International Standards (2005) published and disseminated.

INPUTS

The project will provide funding for:

- A project co-ordinator responsible for the day-to-day implementation,
- Up to 12 specialised experts (Russian and international) in the relevant areas (legislation and risk assessment, law-drafting techniques, prevention of corruption in the public administration, good governance and conflict of interest, development of corruption prevention policies and strategies etc.),
- Working meetings, seminars and workshops in Moscow,
- The preparation of expert recommendations, concepts, methodologies, legislative proposals.

IMPLEMENTATION ARRANGEMENTS

All project activities are carried out through the Anti-corruption Commission of the State Duma (the Project partner) with the support of the Council of Europe.

The Council of Europe is responsible for the implementation of the project and the use of the project funds under a contract with the European Commission.

The Council of Europe makes available a team of international experts regularly visiting the country and working directly with the Anti-corruption Commission. The Commission in turn proposes a team of Russian experts who would work in co-operation with the Council of Europe experts.

Within the General Secretariat of the Council of Europe in Strasbourg, the Technical Co-operation Section, Department of Crime Problems in the Directorate General of Legal Affairs will be responsible for management and coordination of the project.

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